

AMENDED IN ASSEMBLY JUNE 30, 2005

AMENDED IN SENATE APRIL 19, 2005

AMENDED IN SENATE MARCH 31, 2005

SENATE BILL

No. 367

Introduced by Senator Speier

February 17, 2005

~~An act to amend Sections 10123.147, 12921, 12921.1, 12921.15, 12921.3, and 12921.4 of the Insurance Code, relating to~~ *An act to amend Sections 10123.13, 10123.147, 12921.1, and 12921.3 of, and to add Sections 10133.66 and 10133.67 to, the Insurance Code, relating to health care coverage.*

LEGISLATIVE COUNSEL'S DIGEST

SB 367, as amended, Speier. Health care complaint system.

Existing law provides for the licensure and regulation of health insurers by the Department of Insurance and requires the Insurance Commissioner to establish a program to investigate and respond to complaints concerning insurers. Under existing law, a health insurer is required to reimburse a provider's complete claim within a specified timeframe or to provide a notice to the provider explaining its reasons for denying or contesting the claim.

This bill would require the commissioner *on or before* July 1, 2006, ~~to include within the complaint program,~~ *establish* an Internet Web site page dedicated exclusively to processing complaints *and inquiries from insureds and their health care providers* relating to health insurers insurance issues and providing information concerning the process for filing complaints and making inquiries concerning health insurers. The bill would *also* require the commissioner *by that date to provide public service announcements regarding the complaint system*

~~and to make a determination on a complaint within 30 days, except process those complaints~~ as specified. The bill would also require a health insurer to provide a copy of its notice denying or contesting a provider's claim to each insured who received services pursuant to that particular claim and to include a statement within that notice *of the basis for contesting or denying the claim* and that the provider or insured may request review by the department of the insurer's action.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares the
2 following:

3 (1) Health care services must be available to Californians
4 without unnecessary administrative procedures, interruptions, or
5 delays.

6 (2) As of May 2002, the Department of Insurance estimated
7 that it regulated insurers covering 28.79 percent of the total
8 accident and health care market and that, with respect to those
9 commercial products that are comparable between the
10 Department of Insurance and the Department of Managed Health
11 Care regulated products, the Department of Insurance regulated
12 16.8 percent of the comprehensive commercial health insurance
13 provided to Californians.

14 (3) With two separate departments responsible for regulating
15 entities that provide health care coverage, patients and their
16 health care providers are often confused about the identity of the
17 appropriate regulator. ~~Further, health care providers for patients~~
18 ~~enrolled in insurance products regulated by the Department of~~
19 ~~Insurance are unable to complain to that department about their~~
20 ~~payment disputes with health insurers subject to the department's~~
21 ~~jurisdiction.~~

22 (b) It is the intent of the Legislature to reduce confusion about
23 the identity of the appropriate regulator, to provide all patients
24 who have health care coverage and their health care providers
25 with an easy and effective mechanism within the Department of
26 Insurance to effectively resolve complaints *as currently exists for*
27 *health care providers through the Department of Managed*

1 *Health Care*, and to assure the public that the law is properly
2 implemented.

3 SEC. 2. This act shall be known and may be cited as the
4 Patient and Provider Preferred Provider Organization Protection
5 Act.

6 SEC. 3. *Section 10123.13 of the Insurance Code is amended*
7 *to read:*

8 10123.13. (a) Every insurer issuing group or individual
9 policies of ~~disability~~ *health* insurance that covers hospital,
10 medical, or surgical expenses, including those telemedicine
11 services covered by the insurer as defined in subdivision (a) of
12 Section 2290.5 of the Business and Professions Code, shall
13 reimburse claims or any portion of any claim, whether in state or
14 out of state, for those expenses as soon as practical, but no later
15 than 30 working days after receipt of the claim by the insurer
16 unless the claim or portion thereof is contested by the insurer, in
17 which case the claimant shall be notified, in writing, that the
18 claim is contested or denied, within 30 working days after receipt
19 of the claim by the insurer. The notice that a claim is being
20 contested *or denied* shall identify the portion of the claim that is
21 contested *or denied* and the specific reasons *including for each*
22 *reason the factual and legal basis known at that time by the*
23 *insurer for contesting or denying the claim. If the reason is based*
24 *solely on facts or solely on law, the insurer is required to provide*
25 *only the factual or the legal basis for its reason for contesting or*
26 *denying the claim. The insurer shall provide a copy of the notice*
27 *to each insured who received services pursuant to the claim that*
28 *was contested or denied. The notice shall advise the provider*
29 *who submitted the claim on behalf of the insured or pursuant to a*
30 *contract for alternative rates of payment and the insured that*
31 *either may seek review by the department of a claim that the*
32 *insurer improperly contested or denied, and the notice shall*
33 *include the address, Internet Web site address, and telephone*
34 *number of the unit within the department that performs this*
35 *review function.*

36 (b) If an uncontested claim is not reimbursed by delivery to
37 the claimant's address of record within 30 working days after
38 receipt, interest shall accrue and shall be payable at the rate of 10
39 percent per annum beginning with the first calendar day after the
40 30-working day period.

(c) For purposes of this section, a claim, or portion thereof, is reasonably contested when the insurer has not received a completed claim and all information necessary to determine payer liability for the claim, or has not been granted reasonable access to information concerning provider services. Information necessary to determine liability for the claims includes, but is not limited to, reports of investigations concerning fraud and misrepresentation, and necessary consents, releases, and assignments, a claim on appeal, or other information necessary for the insurer to determine the medical necessity for the health care services provided to the claimant. If an insurer has received all of the information necessary to determine payer liability for a contested claim and has not reimbursed a claim determined to be payable within 30 working days of receipt of that information, interest shall accrue and be payable at a rate of 10 percent per annum beginning with the first calendar day after the 30-working day period.

(d) The obligation of the insurer to comply with this section shall not be deemed to be waived when the insurer requires its contracting entities to pay claims for covered services.

~~SEC. 3.—~~

SEC. 4. Section 10123.147 of the Insurance Code is amended to read:

10123.147. (a) Every insurer issuing group or individual policies of health insurance that covers hospital, medical, or surgical expenses, including those telemedicine services covered by the insurer as defined in subdivision (a) of Section 2290.5 of the Business and Professions Code, shall reimburse each complete claim, or portion thereof, whether in state or out of state, as soon as practical, but no later than 30 working days after receipt of the complete claim by the insurer. However, an insurer may contest or deny a claim, or portion thereof, by notifying the claimant, in writing, that the claim is contested or denied, within 30 working days after receipt of the complete claim by the insurer. The notice that a claim, or portion thereof, is contested shall identify the portion of the claim that is contested, by revenue code, and the specific information needed from the provider to reconsider the claim. The notice that a claim, or portion thereof, is denied shall identify the portion of the claim that is denied, by revenue code, and the specific reasons for the

1 denial, including the factual and legal basis *known at that time by*
2 *the insurer* for each reason. *If the reason is based solely on facts*
3 *or solely on law, the insurer is required to provide only the*
4 *factual or legal basis for its reason to deny the claim.* The insurer
5 shall provide a copy of the notice required by this subdivision to
6 each insured who received services pursuant to the claim that
7 was contested or denied. The notice required by this subdivision
8 shall include a statement advising the provider *who submitted the*
9 *claim on behalf of the insured or pursuant to a contract for*
10 *alternative rates of payment* and the insured that either may seek
11 review by the department of a claim that was improperly
12 contested or denied by the insurer and the address, Internet Web
13 site address, and telephone number of the unit within the
14 department that performs this review function. An insurer may
15 delay payment of an uncontested portion of a complete claim for
16 reconsideration of a contested portion of that claim so long as the
17 insurer pays those charges specified in subdivision (b).

18 (b) If a complete claim, or portion thereof, that is neither
19 contested nor denied, is not reimbursed by delivery to the
20 claimant's address of record within the 30 working days after
21 receipt, the insurer shall pay the greater of fifteen dollars (\$15)
22 per year or interest at the rate of 10 percent per annum beginning
23 with the first calendar day after the 30-working-day period. An
24 insurer shall automatically include the fifteen dollars (\$15) per
25 year or interest due in the payment made to the claimant, without
26 requiring a request therefor.

27 (c) For the purposes of this section, a claim, or portion thereof,
28 is reasonably contested if the insurer has not received the
29 completed claim. A paper claim from an institutional provider
30 shall be deemed complete upon submission of a legible
31 emergency department report and a completed UB 92 or other
32 format adopted by the National Uniform Billing Committee, and
33 reasonable relevant information requested by the insurer within
34 30 working days of receipt of the claim. An electronic claim
35 from an institutional provider shall be deemed complete upon
36 submission of an electronic equivalent to the UB 92 or other
37 format adopted by the National Uniform Billing Committee, and
38 reasonable relevant information requested by the insurer within
39 30 working days of receipt of the claim. However, if the insurer
40 requests a copy of the emergency department report within the 30

1 working days after receipt of the electronic claim from the
2 institutional provider, the insurer may also request additional
3 reasonable relevant information within 30 working days of
4 receipt of the emergency department report, at which time the
5 claim shall be deemed complete. A claim from a professional
6 provider shall be deemed complete upon submission of a
7 completed HCFA 1500 or its electronic equivalent or other
8 format adopted by the National Uniform Billing Committee, and
9 reasonable relevant information requested by the insurer within
10 30 working days of receipt of the claim. The provider shall
11 provide the insurer reasonable relevant information within 15
12 working days of receipt of a written request that is clear and
13 specific regarding the information sought. If, as a result of
14 reviewing the reasonable relevant information, the insurer
15 requires further information, the insurer shall have an additional
16 15 working days after receipt of the reasonable relevant
17 information to request the further information, notwithstanding
18 any time limit to the contrary in this section, at which time the
19 claim shall be deemed complete.

20 (d) This section shall not apply to claims about which there is
21 evidence of fraud and misrepresentation, to eligibility
22 determinations, or in instances where the plan has not been
23 granted reasonable access to information under the provider's
24 control. An insurer shall specify, in a written notice to the
25 provider within 30 working days of receipt of the claim, which, if
26 any, of these exceptions applies to a claim.

27 (e) If a claim or portion thereof is contested on the basis that
28 the insurer has not received information reasonably necessary to
29 determine payer liability for the claim or portion thereof, then the
30 insurer shall have 30 working days after receipt of this additional
31 information to complete reconsideration of the claim. If a claim,
32 or portion thereof, undergoing reconsideration is not reimbursed
33 by delivery to the claimant's address of record within the 30
34 working days after receipt of the additional information, the
35 insurer shall pay the greater of fifteen dollars (\$15) per year or
36 interest at the rate of 10 percent per annum beginning with the
37 first calendar day after the 30-working-day period. An insurer
38 shall automatically include the fifteen dollars (\$15) per year or
39 interest due in the payment made to the claimant, without
40 requiring a request therefor.

1 (f) An insurer shall not delay payment on a claim from a
2 physician or other provider to await the submission of a claim
3 from a hospital or other provider, without citing specific rationale
4 as to why the delay was necessary and providing a monthly
5 update regarding the status of the claim and the insurer's actions
6 to resolve the claim, to the provider that submitted the claim.

7 (g) An insurer shall not request or require that a provider
8 waive its rights pursuant to this section.

9 (h) This section shall apply only to claims for services
10 rendered to a patient who was provided emergency services and
11 care as defined in Section 1317.1 of the Health and Safety Code
12 in the United States on or after September 1, 1999.

13 (i) This section shall not be construed to affect the rights or
14 obligations of any person pursuant to Section 10123.13.

15 (j) This section shall not be construed to affect a written
16 agreement, if any, of a provider to submit bills within a specified
17 time period.

18 ~~SEC. 4. Section 12921 of the Insurance Code is amended to~~
19 ~~read:~~

20 ~~12921. (a) The commissioner shall perform all duties~~
21 ~~imposed upon him or her by the provisions of this code and other~~
22 ~~laws regulating the business of insurance in this state, and shall~~
23 ~~enforce the execution of those provisions and laws.~~

24 ~~(b) In an administrative action to enforce the provisions of this~~
25 ~~code and other laws regulating the business of insurance in this~~
26 ~~state, any settlement is subject to all of the following:~~

27 ~~(1) The commissioner may delegate the power to negotiate the~~
28 ~~terms and conditions of a settlement but the commissioner may~~
29 ~~not delegate the power to approve the settlement.~~

30 ~~(2) Unless specifically provided for in a provision of this code,~~
31 ~~the commissioner may not agree to any of the following:~~

32 ~~(A) That the respondent contribute, deposit, or transfer any~~
33 ~~moneys or other resources to a nonprofit entity.~~

34 ~~(B) That a respondent contribute, deposit, or transfer any fine,~~
35 ~~penalty, assessment, cost, or fee except to the commissioner for~~
36 ~~deposit in the appropriate state fund pursuant to Section 12975.7.~~

37 ~~(C) That the commissioner may or shall direct the transfer,~~
38 ~~distribution, or payment to another person or entity of any fine,~~
39 ~~penalty, assessment, cost, or fee.~~

1 ~~(D) The use of the commissioner's name, likeness, or voice in~~
2 ~~any printed material or audio or visual medium, either for general~~
3 ~~distribution or for distribution to specific recipients.~~

4 ~~(3) The commissioner may only agree to payment to those~~
5 ~~persons or entities, including a provider authorized to receive~~
6 ~~reimbursement directly from the insurer pursuant to Section~~
7 ~~10133, to whom payment may be due because of the~~
8 ~~respondent's violation of a provision of this code or other law~~
9 ~~regulating the business of insurance in this state.~~

10 ~~(4) A settlement may only include the sanctions provided by~~
11 ~~this code or other laws regulating the business of insurance in~~
12 ~~this state, except that the settlement may include attorney's fees,~~
13 ~~costs of the department in bringing the enforcement action, and~~
14 ~~future costs of the department to ensure compliance with the~~
15 ~~settlement agreement.~~

16 ~~SEC. 5. Section 12921.1 of the Insurance Code is amended to~~
17 ~~read:~~

18 ~~12921.1. (a) The commissioner shall establish a program to~~
19 ~~investigate complaints and respond to inquiries received pursuant~~
20 ~~to Section 12921.3, to comply with Section 12921.4, and, when~~
21 ~~warranted, to bring enforcement actions against insurers. The~~
22 ~~program shall include, but not be limited to, the following:~~

23 ~~(1) Toll-free telephone numbers published in telephone books~~
24 ~~throughout the state and on the commissioner's Internet Web~~
25 ~~site, dedicated to the handling of complaints and~~
26 ~~inquiries.~~

27 ~~(2) Public service announcements to inform consumers and~~
28 ~~their health care providers of the toll-free telephone number and~~
29 ~~the Internet Web site and how to register a complaint or make an~~
30 ~~inquiry to the department.~~

31 ~~(3) A simple, standardized complaint form designed to assure~~
32 ~~that complaints will be properly registered and tracked.~~

33 ~~(4) Retention of records on complaints for at least three years~~
34 ~~after the complaint has been closed.~~

35 ~~(5) An Internet Web site address dedicated exclusively to~~
36 ~~processing complaints and inquiries from insureds and their~~
37 ~~health care providers relating to health insurance. The Internet~~
38 ~~Web site shall provide insureds and their health care providers~~
39 ~~with information concerning filing a complaint and making an~~

1 ~~inquiry concerning a health insurer and, at a minimum, shall~~
2 ~~provide the following~~

3 ~~information:~~

4 ~~(A) The department's toll-free telephone number.~~

5 ~~(B) A list of all insurers licensed by the department that offer~~
6 ~~health insurance.~~

7 ~~(C) Educational and informational guides for insureds and~~
8 ~~health care providers describing their rights under this article.~~

9 ~~The guides shall be easy to read and understand and shall be~~
10 ~~made available to the public, including access on the~~
11 ~~department's Internet Web site.~~

12 ~~(D) A separate, standardized complaint form for insureds and~~
13 ~~health care providers to file a complaint.~~

14 ~~(6) Guidelines to disseminate complaint and enforcement~~
15 ~~information on individual insurers to the public, that shall~~
16 ~~include, but not be limited to, the following:~~

17 ~~(A) License status.~~

18 ~~(B) Number and type of complaints closed within the last full~~
19 ~~calendar year, with analogous statistics from the prior two years~~
20 ~~for comparison. The proportion of those complaints determined~~
21 ~~by the department to require that corrective action be taken~~
22 ~~against the insurer, or leading to insurer compromise, or other~~
23 ~~remedy for the complainant, as compared to those that are found~~
24 ~~to be without merit. This information shall be disseminated in a~~
25 ~~fashion that will facilitate identification of meritless complaints~~
26 ~~and discourage their consideration by consumers and others~~
27 ~~interested in the records of insurers.~~

28 ~~(C) Number and type of violations found, by reference to the~~
29 ~~line of insurance and the law violated.~~

30 ~~(D) Number and type of enforcement actions taken.~~

31 ~~(E) Ratio of complaints received to total policies in force, or~~
32 ~~premium dollars paid in a given line, or both. Private passenger~~
33 ~~automobile insurance ratios shall be calculated as the number of~~
34 ~~complaints received to total car years earned in the period~~
35 ~~studied.~~

36 ~~(F) Any other information the department deems is appropriate~~
37 ~~public information regarding the complaint record of the insurer~~
38 ~~that will assist the public in selecting an insurer. However,~~
39 ~~nothing in this section shall be construed to permit disclosure of~~
40 ~~information or documents in the possession of the department to~~

1 the extent that the information and those documents are protected
2 from disclosure under any other provision of law.

3 ~~(7) Procedures and average processing times for each step of~~
4 ~~complaint mediation, investigation, and enforcement. These~~
5 ~~procedures shall be consistent with those in Article 6.5~~
6 ~~(commencing with Section 790) of Chapter 1 of Part 2 of~~
7 ~~Division 1 for complaints within the purview of that article;~~
8 ~~consistent with those in Article 7 (commencing with Section~~
9 ~~1858) of Chapter 9 of Part 2 of Division 1 for complaints within~~
10 ~~the purview of that article, and consistent with any other~~
11 ~~provisions of law requiring certain procedures to be followed by~~
12 ~~the department in investigating or prosecuting complaints against~~
13 ~~insurers.~~

14 ~~(8) A list of criteria to determine which violations should be~~
15 ~~pursued through enforcement action, and enforcement guidelines~~
16 ~~that set forth appropriate penalties for violations based on the~~
17 ~~nature, severity, and frequency of the violations.~~

18 ~~(9) Referral of complaints not within the department's~~
19 ~~jurisdiction to appropriate public and private agencies.~~

20 ~~(10) Complaint handling goals that can be tested against~~
21 ~~surveys carried out pursuant to subdivision (a) of Section~~
22 ~~12921.4.~~

23 ~~(11) Inclusion in its annual report to the Governor, required by~~
24 ~~Section 12922, detailed information regarding the program~~
25 ~~required by this section, that shall include, but not be limited to:~~
26 ~~a description of the operation of the complaint handling process;~~
27 ~~listing civil, criminal, and administrative actions taken pursuant~~
28 ~~to complaints received; the percentage of the department's~~
29 ~~personnel years devoted to the handling and resolution of~~
30 ~~complaints; and suggestions for legislation to improve the~~
31 ~~complaint handling apparatus and to increase the amount of~~
32 ~~enforcement action undertaken by the department pursuant to~~
33 ~~complaints if further enforcement is deemed necessary to insure~~
34 ~~proper compliance by insurers with the law.~~

35 ~~(b) The commissioner shall promulgate a regulation that sets~~
36 ~~forth the criteria that the department shall apply to determine if a~~
37 ~~complaint is deemed to be justified prior to the public release of~~
38 ~~a complaint against a specifically named insurer.~~

39 ~~(c) The commissioner shall provide to the insurer a description~~
40 ~~of any complaint against the insurer that the commissioner has~~

received and has deemed to be justified at least 30 days prior to public release of a report summarizing the information required by this section. This description shall include all of the following:

- (1) The name of the complainant.
- (2) The date the complaint was filed.
- (3) A succinct description of the facts of the complaint.
- (4) A statement of the department's rationale for determining that the complaint was justified that applies the department's criteria to the facts of the complaint.

(d) An insurer shall provide to the department the name, mailing address, telephone number, and facsimile number of a person whom the insurer designates as the recipient of all notices, correspondence, and other contacts from the department concerning complaints described in this section. The insurer may change the designation at any time by providing written notice to the Consumer Services Division of the department.

(e) For the purposes of this section, notices, correspondence, and other contacts with the designated person shall be deemed contact with the insurer.

(f) The commissioner shall complete the requirements imposed by the amendments to subdivision (a) made by Senate Bill No. 367 of the 2005-06 Regular Session before July 1, 2006.

SEC. 6. Section 12921.15 of the Insurance Code is amended to read:

12921.15. On an annual basis, the commissioner shall prepare a written report, to be made available by the department to interested individuals upon written request, that details complaint and enforcement information on individual insurers in accordance with guidelines established under paragraph (6) of subdivision (a) of Section 12921.1. The report shall be made available by mail through the department's consumer toll-free telephone number and through the department's Internet Web site and transmitted via electronic mail if the individual has the ability to obtain the report in this manner. No complaint information shall be included in the report required by this section that has not been provided to the insurer in accordance with subdivision (c) of Section 12921.1.

SEC. 5. Section 10133.66 is added to the Insurance Code, to read:

1 10133.66. On or before July 1, 2006, the commissioner,
2 pursuant to his or her authority under Section 12921.1, shall also
3 complete all of the following duties:

4 (a) Provide public service announcements that inform health
5 insurance consumers and their health care providers of the
6 department's toll free telephone number that is dedicated to the
7 handling of complaints and of the availability of the Internet Web
8 page established under this section, and the process to register a
9 complaint with the department and to submit an inquiry to it.

10 (b) Establish an Internet Web page located on the
11 department's public Internet Web site dedicated exclusively to
12 processing complaints and inquiries relating to health insurance
13 issues from insureds and their health care providers. The Web
14 page shall provide insureds and their health care providers with
15 information concerning filing a complaint and making an inquiry
16 concerning a health insurer and, at a minimum, shall provide the
17 following information:

18 (1) The department's toll-free telephone number.

19 (2) A list of all health insurers licensed by the department.

20 (3) Educational and informational guides for health insurance
21 consumers and health care providers describing their rights
22 under this code. The guides shall be easy to read and understand
23 and shall be made available to the public, including access on
24 the department's Internet Web site.

25 (4) A separate, standardized complaint form for health care
26 providers to file a complaint.

27 (c) An insured or health care provider may file a written
28 complaint with the department with respect to the handling of a
29 claim or other obligation under a health insurance policy by a
30 health insurer or production agency, or with respect to the
31 alleged misconduct by a health insurer or production agency.
32 The commissioner shall notify the complainant of the receipt of
33 the complaint within 10 business days of its receipt. The
34 commissioner shall make a determination on the complaint
35 within 60 calendar days of the date of its receipt, unless the
36 commissioner, in his or her discretion, determines that additional
37 time is reasonably necessary to fully and fairly evaluate the
38 complaint. The commissioner shall notify the complainant of the
39 final action taken on his or her complaint within 30 days of the

1 *final action. The notification shall include a summary explaining*
2 *the commissioner's reasons for the final action.*

3 *SEC. 6. Section 10133.67 is added to the Insurance Code, to*
4 *read:*

5 *10133.67. Pursuant to Section 12921, the commissioner may*
6 *also agree to payment to a health care provider who submitted a*
7 *claim for health care benefits provided to an insured that are*
8 *covered under the insured's health insurance policy.*

9 *SEC. 7. Section 12921.1 of the Insurance Code is amended to*
10 *read:*

11 12921.1. (a) The commissioner shall establish a program on
12 or before July 1, 1991, to investigate complaints and respond to
13 inquiries received pursuant to Section 12921.3, to comply with
14 Section 12921.4, and, when warranted, to bring enforcement
15 actions against insurers. The program shall include, but not be
16 limited to, the following:

17 (1) A toll-free number published in telephone books
18 throughout the state, dedicated to the handling of complaints and
19 inquiries.

20 (2) Public service announcements to inform consumers of the
21 toll-free telephone number and how to register a complaint or
22 make an inquiry to the department.

23 (3) A simple, standardized complaint form designed to assure
24 that complaints will be properly registered and tracked.

25 (4) Retention of records on complaints for at least three years
26 after the complaint has been closed.

27 (5) Guidelines to disseminate complaint and enforcement
28 information on individual insurers to the public, that shall
29 include, but not be limited to, the following:

30 (A) License status.

31 (B) Number and type of complaints closed within the last full
32 calendar year, with analogous statistics from the prior two years
33 for comparison. The proportion of those complaints determined
34 by the department to require that corrective action be taken
35 against the insurer, or leading to insurer compromise, or other
36 remedy for the complainant, as compared to those that are found
37 to be without merit. This information shall be disseminated in a
38 fashion that will facilitate identification of meritless complaints
39 and discourage their consideration by consumers and others
40 interested in the records of insurers.

1 (C) Number and type of violations found, by reference to the
2 line of insurance and the law violated. *For the purposes of this*
3 *subparagraph, the department shall separately report this*
4 *information for health insurers.*

5 (D) Number and type of enforcement actions taken.

6 (E) Ratio of complaints received to total policies in force, or
7 premium dollars paid in a given line, or both. Private passenger
8 automobile insurance ratios shall be calculated as the number of
9 complaints received to total car years earned in the period
10 studied.

11 (F) Any other information the department deems is appropriate
12 public information regarding the complaint record of the insurer
13 that will assist the public in selecting an insurer. However,
14 nothing in this section shall be construed to permit disclosure of
15 information or documents in the possession of the department to
16 the extent that the information and those documents are protected
17 from disclosure under any other provision of law.

18 (6) Procedures and average processing times for each step of
19 complaint mediation, investigation, and enforcement. These
20 procedures shall be consistent with those in Article 6.5
21 (commencing with Section 790) of Chapter 1 of Part 2 of
22 Division 1 for complaints within the purview of that article,
23 consistent with those in Article 7 (commencing with Section
24 1858) of Chapter 9 of Part 2 of Division 1 for complaints within
25 the purview of that article, and consistent with any other
26 provisions of law requiring certain procedures to be followed by
27 the department in investigating or prosecuting complaints against
28 insurers.

29 (7) A list of criteria to determine which violations should be
30 pursued through enforcement action, and enforcement guidelines
31 that set forth appropriate penalties for violations based on the
32 nature, severity, and frequency of the violations.

33 (8) Referral of complaints not within the department's
34 jurisdiction to appropriate public and private agencies.

35 (9) Complaint handling goals that can be tested against
36 surveys carried out pursuant to subdivision (a) of Section
37 12921.4.

38 (10) Inclusion in its annual report to the Governor, required by
39 Section 12922, detailed information regarding the program
40 required by this section, that shall include, but not be limited to:

1 a description of the operation of the complaint handling process,
2 listing civil, criminal, and administrative actions taken pursuant
3 to complaints received; the percentage of the department's
4 personnel years devoted to the handling and resolution of
5 complaints; and suggestions for legislation to improve the
6 complaint handling apparatus and to increase the amount of
7 enforcement action undertaken by the department pursuant to
8 complaints if further enforcement is deemed necessary to insure
9 proper compliance by insurers with the law.

10 (b) The commissioner shall promulgate a regulation that sets
11 forth the criteria that the department shall apply to determine if a
12 complaint is deemed to be justified prior to the public release of
13 a complaint against a specifically named insurer.

14 (c) The commissioner shall provide to the insurer a description
15 of any complaint against the insurer that the commissioner has
16 received and has deemed to be justified at least 30 days prior to
17 public release of a report summarizing the information required
18 by this section. This description shall include all of the following:

- 19 (1) The name of the complainant.
- 20 (2) The date the complaint was filed.
- 21 (3) A succinct description of the facts of the complaint.
- 22 (4) A statement of the department's rationale for determining
23 that the complaint was justified that applies the department's
24 criteria to the facts of the complaint.

25 (d) An insurer shall provide to the department the name,
26 mailing address, telephone number, and facsimile number of a
27 person whom the insurer designates as the recipient of all notices,
28 correspondence, and other contacts from the department
29 concerning complaints described in this section. The insurer may
30 change the designation at any time by providing written notice to
31 the Consumer Services Division of the department.

32 (e) For the purposes of this section, notices, correspondence,
33 and other contacts with the designated person shall be deemed
34 contact with the insurer.

35 ~~SEC. 7.—~~

36 *SEC. 8.* Section 12921.3 of the Insurance Code is amended to
37 read:

38 12921.3. (a) The commissioner, in person or through
39 employees of the department, shall receive complaints and
40 inquiries, investigate complaints, prosecute insurers when

1 appropriate and according to guidelines determined pursuant to
2 Section 12921.1, and respond to complaints and inquiries by
3 members of the public concerning the handling of insurance
4 claims, including, but not limited to, violations of Article 10
5 (commencing with Section 1861) of Chapter 9 of Part 2 of
6 Division 1, by insurers, or alleged misconduct by insurers or
7 production agencies.

8 (b) The commissioner shall not decline to investigate
9 complaints for any of the following reasons:

10 (1) The insured is represented by an attorney in a dispute with
11 an insurer, or is in mediation or arbitration.

12 (2) The insured has a civil action against an insurer.

13 (3) The complaint is from an attorney, if the complaint is
14 based upon evidence or reasonable beliefs about violations of law
15 known to an attorney because of a civil action.

16 (c) The commissioner may defer the investigation until the
17 finality of a dispute, mediation, arbitration, or civil action
18 involving the claim is known.

19 (d) The commissioner, as he or she deems appropriate, and
20 pursuant to Section 12921.1, shall provide for the education of,
21 and dissemination of information to, members of the general
22 public or licensees of the department concerning insurance
23 matters.

24 ~~(e) The commissioner may take enforcement action based on a~~
25 ~~single violation of law.~~

26 SEC. 8. ~~Section 12921.4 of the Insurance Code is amended to~~
27 ~~read:~~

28 ~~12921.4. (a) (1) The commissioner shall, upon receipt of a~~
29 ~~written complaint with respect to the handling of an insurance~~
30 ~~claim or other obligation under a policy by an insurer or~~
31 ~~production agency, or alleged misconduct by an insurer or~~
32 ~~production agency, notify the complainant of the receipt of the~~
33 ~~complaint within 10 working days of receipt. If the complaint~~
34 ~~involves a policy of health insurance, the commissioner shall~~
35 ~~make a determination on the complaint within 30 days of the date~~
36 ~~of its receipt, unless the commissioner, in his or her discretion,~~
37 ~~determines that additional time is reasonably necessary to fully~~
38 ~~and fairly evaluate the complaint.~~

39 ~~(2) With respect to all complaints, the commissioner shall~~
40 ~~notify the complainant of the final action taken on his or her~~

1 ~~complaint within 30 days of the final action. If a complaint~~
2 ~~involves health insurance, the notification shall include a~~
3 ~~summary of the commissioner's findings and the reasons for the~~
4 ~~commissioner's determination that the health insurer complied or~~
5 ~~failed to comply with the applicable laws, regulations, or orders~~
6 ~~of the commissioner. The department shall include, with each~~
7 ~~notification of final action, or, at a minimum, with a number of~~
8 ~~randomly selected notifications of final action sufficient to assure~~
9 ~~the validity of results, a complaint handling evaluation form. This~~
10 ~~form shall clearly and concisely seek an evaluation of the~~
11 ~~department's performance in handling the complainant's~~
12 ~~grievance. The areas of evaluation shall include, but not be~~
13 ~~limited to, the following:~~

14 ~~(A) Whether the complaint was handled in a fair and~~
15 ~~reasonable manner and evaluated thoroughly and without bias.~~

16 ~~(B) The time required for resolution of the complaint.~~

17 ~~(C) Whether the complaint was referred and, if so, whether it~~
18 ~~was referred within a satisfactory time.~~

19 ~~(D) Whether the staff involved in handling the complaint~~
20 ~~demonstrated an adequate knowledge of the issues involved in~~
21 ~~the complaint.~~

22 ~~(E) Whether the complainant was satisfied with the result of~~
23 ~~the department's intervention.~~

24 ~~(F) Whether the complainant would recommend the~~
25 ~~department's complaint handling services to others.~~

26 ~~(b) The commissioner shall, if deemed appropriate, notify~~
27 ~~insurers or production agencies against whom the complaint is~~
28 ~~made of the nature of the complaint, may request appropriate~~
29 ~~relief for the complainant, and may meet and confer with the~~
30 ~~complainant and the insurer in order to mediate the complaint.~~
31 ~~This section shall not be construed to give the commissioner~~
32 ~~power to adjudicate claims.~~

33 ~~(c) The commissioner shall ascertain patterns of complaints by~~
34 ~~insurer, geographic area, insurance line, type of violation, and~~
35 ~~any other valid basis the commissioner may deem appropriate for~~
36 ~~further investigation, and periodically evaluate the complaint~~
37 ~~patterns to determine additional audit, investigative, or~~
38 ~~enforcement actions which may be taken by the commissioner,~~
39 ~~and report on all actions taken with respect to those patterns of~~
40 ~~complaints in his or her annual report to the Governor pursuant to~~

1 ~~Section 12922, and to the public. For the purposes of this~~
2 ~~subdivision, complaints mean those written complaints received~~
3 ~~by the commissioner under subdivision (a), and written~~
4 ~~complaints received by the commissioner from any other sources,~~
5 ~~alleging misconduct or unlawful acts by insurers or production~~
6 ~~agencies.~~

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